# Department of Defense



DOD Freedom of Information Act Handbook



of Information

"A popular Government without popular information or the means of acquiring it, is but a Prologue to a Farce or a Tragedy or perhaps both. Knowledge will forever govern ignorance, and a people who mean to be their own Governors, must arm themselves with the power knowledge gives."

#### James Madison

#### Introduction

This handbook is intended to assist you in making Freedom of Information Act (FOIA) requests for Department of Defense (DoD) records. It will get you started and provide you with a brief description of your rights and the manner in which DoD will respond to your requests. The information contained herein is not intended to be definitive or exhaustive.

The FOIA, which is known by its legal cite as 5 U.S.C. § 552, along with the DoD Regulation, governs how requests will be processed within the DoD. DoD Regulation 5400.7-R, "Department of Defense Freedom of Information Act Program," can be found at Part 286 of Chapter 32 of the Code of Federal Regulations, which is available in most libraries. It can also be found on the World Wide Web by entering:

#### http://www.defenselink.mil/pubs/foi

## click Department of Defense (DoD) Freedom of Information Act Program Regulation

Due to its size and complexity, the Department of Defense's FOIA program is decentralized among the several "DoD components," which operate their own FOIA offices and respond directly to the public for their own records. If you desire records from these components, please write to them using the addresses found in this handbook. This office, the Office of Freedom of Information is responsible for responding to requests for records of the Office of the Secretary of Defense and the Chairman of the Joint Chiefs of Staff. Our address is the first one listed under "DoD Components."

## **Frequently Asked Questions**

#### What is the FOIA?

The FOIA is a Federal law that establishes the public's right to request existing records from Federal government agencies.

## Who can file a FOIA request?

Any "person" can file a FOIA request, including U.S. citizens, foreign nationals, organizations, universities, businesses, and state and local governments. As an exception, DoD components which are part of the intelligence community are precluded from releasing records responsive to requests made by any foreign government or international government organization.

## Who is subject to the FOIA and what type of information can be requested?

The FOIA's scope includes Federal Executive Branch Departments, agencies, and offices; Federal regulatory agencies, and Federal corporations. Congress, the Federal Courts, and parts of the Executive Office of the President are not subject to the FOIA. State and local governments are likewise not subject to the Federal FOIA, but some states have their own equivalent access laws for state records. At the Office of the Secretary of Defense/Chairman of the Joint Chiefs of Staff level, you may expect to find policy, planning and budgetary information for the DoD.

## What is a record?

A record is the product(s) of data compilation, such as all books, papers, maps, and photographs, machine readable materials, inclusive of those in electronic form or format, or other documentary materials, regardless of physical form or characteristics, made or received by an agency of the United States Government under Federal law in connection with the transaction of public business and in Department of Defense possession and control at the time the FOIA request is made.

## Can I ask questions under the FOIA?

The FOIA does not require Federal Agencies to answer questions, render opinions, or provide subjective evaluations. Requesters must ask for existing records, such as those mentioned above.

## How do I file a FOIA request?

- Label your request "Freedom of Information Act Request," preferably within the request letter and on the envelope, and address the request to the DoD Component(s) likely to have the information you seek. If you do not know which component is likely to maintain the information you seek, you may call the Office of Freedom of Information at (703) 696-4495, or write to us at the address below (first address under "DoD Components") for assistance.
- Some components accept E-mail requests. A list of DoD component web pages may be found at: http://www.defenselink.mil/pubs/foi/
- State your willingness to pay applicable fees. If you seek a fee waiver, provide a justification for such a waiver.
- Describe the specific records you are requesting in enough detail so that they can be located with a reasonable amount of effort. Generally, a record is reasonably described when the description contains sufficient file-related information (type of document, title, subject area, date of creation, originator, etc.); or the request contains enough event-related information (date and circumstances surrounding the event the record covers) to permit the conduct of an organized, non-random search.

Note: A sample request letter can be found at the end of this handbook.

## Can I ask for expedited processing?

- The requester must demonstrate one of the following compelling needs:
  - Failure to obtain the records on an expedited basis could reasonably be expected to pose an imminent threat to the life or physical safety of an individual.
  - Information is urgently needed by an individual primarily engaged in disseminating information in order to inform the public concerning actual or alleged federal government activity.
  - Another reason that merits expedited processing is an imminent loss of substantial due process rights.

## What are the reasons for not releasing a record?

The reasons why the Office of the Secretary of Defense/Chairman of the Joint Chiefs of Staff may not release a record when a request for the record is made under the FOIA. They are:

- A reasonable search of files failed to identify responsive records.
- The request is transferred to another DoD component, or to another Federal Agency.
- The request is withdrawn by the requester.
- The requester is unwilling to pay fees associated with a request; the requester is past due in the payment of fees from a previous FOIA request; or the requester disagrees with the fee estimate.
- A record has not been described with sufficient particularity to enable the DoD component to locate it by conducting a reasonable search.
- The requester has failed unreasonably to comply with procedural requirements, other than fee-related, imposed by this Regulation or DoD component supplementing regulations.
- The information requested is not a record within the meaning of the FOIA and this Regulation.
- The request is a duplicate request (e.g., a requester asks for the same information more than once). This includes identical requests received via different means (e.g., electronic mail, facsimile, mail, courier) at the same or different times.
- Any other reason a requester does not comply with published rules other than those outlined above.
- The record is denied in whole or in part in accordance with procedures set forth in the FOIA.

## What are the FOIA exemptions?

Records (or portions of records) will be disclosed unless that disclosure harms an interest protected by a FOIA exemption. The nine FOIA exemptions are cited in the Act as 5 U.S.C.  $\S$  552(b)(1) through (b)(9):

- (b)(1)--records currently and properly classified in the interest of national security;
- (b)(2)--records related solely to internal personnel rules and practices. There are two profiles, LOW and HIGH.

**LOW** – Records qualifying under the LOW (b)(2) profile are those that are trivial and housekeeping in nature for which there is <u>no legitimate public interest or benefit</u> to be gained by release, and it would constitute an administrative burden to process the request in order to disclose the records;

HIGH – Records qualifying under HIGH (b)(2) are those containing or constituting statutes, rules, regulations, orders, manuals, directives, instructions, and security classification guides, the release of which would <u>allow circumvention</u> of these records thereby substantially hindering the effective performance of a significant function of the department of defense;

- (b)(3)--records protected by another law that specifically exempts the information from public release;
- (b)(4)--trade secrets and commercial or financial information obtained from a private source which would cause substantial competitive harm to the source if disclosed;
- (b)(5)--internal records that are deliberative in nature and are part of the decision making process that contain opinions and recommendations;
- (b)(6)--records which if released, would result in a clearly unwarranted invasion of personal privacy;
- (b)(7)--investigatory records or information compiled for law enforcement purposes;
- (b)(8)--records for the use of any agency responsible for the regulation or supervision of financial institutions; and
- (b)(9)--records containing geological and geophysical information (including maps) concerning wells.

## Can I appeal a denial?

Yes. If your request is initially denied in whole or in part under one or more of the above exemptions or denied for some other reason, you will be advised of your appeal rights and the proper procedures for submitting the appeal within 60 days.

## How long will it take for my request to be processed?

This is a difficult question to answer because of the size of DoD and its worldwide locations. In fairness to all requesters, DoD processes requests in order by date of receipt and according to their complexity. These are called easy and hard queuing tracks. Whenever possible, an initial determination to release or deny a record is made within 20 working days after receipt of the request by the official who is designated to respond. However, due to the thousands of requests received annually, the DoD is unable to answer all of them within the statute's time requirements. Therefore, requests will have to wait their turn in the components' queuing tracks.

Under certain conditions, expedited access may be granted if there is a compelling need, such as a threat to life and safety, if a person engaged in disseminating information has an urgency to inform the public on actual or alleged Federal Government activity, an imminent loss of substantial due process rights, or a humanitarian need.

## Do I have to pay for a FOIA request?

The FOIA allows fees to be charged to certain types of requesters, but it also provides that waivers or reductions in fees be given if disclosing the information is in the public interest. Public interest is defined as information which significantly enhances the public's knowledge of the operations and activities of the DoD. The FOIA requires that requesters be placed into one of the below categories:

**Commercial.** Requesters who seek information for a use or purpose that furthers their commercial, trade, or profit interest are considered commercial requesters. Commercial requesters pay all fees for search, review and duplication.

**Educational.** Institutions of education, including preschools, elementary or secondary schools and institutions of higher learning, qualify as educational institutions. The records must be sought in furtherance of scholarly research. Educational requesters pay only duplication fees, unless it is determined that fees are waived or reduced in the public interest. The first 100 pages are provided at no cost.

**Non-Commercial Scientific.** A non-commercial scientific institution is operated solely for conducting scientific research. The records must be sought in furtherance of scientific research. Like educational requesters, these requesters pay only duplication fees, unless it is determined that fees are waived or reduced in the public interest. The first 100 pages are provided at no cost.

**News Media.** A representative of the news media is a person actively gathering news for an entity organized and operated to publish or broadcast news to the public. News media pay only duplication fees, unless it is determined that fees are waived or reduced in the public interest. Again, the first 100 pages are provided at no cost.

"Other" Requesters. Requesters who do not qualify in another category are considered "other" requesters, and normally make requests for agency records for their personal use. "Other" requesters receive two hours search, all review costs, and the first 100 pages at no cost.

All requesters should submit a willingness to pay fees regardless of the fee category, however, this does not mean you will be charged fees. Except for commercial requesters whose fees total more than \$15, waivers are always considered. Fee waivers may be granted when disclosure of the records is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government. The following factors are weighed in making a fee waiver determination:

- The subject of the request.
- The informative value of the information to be disclosed.
- The contribution to an understanding of the subject by the general public likely to result from the disclosure.
- The significance of the contribution to public understanding.
- Disclosure of the information is not primarily in the commercial interest of the requester.
- The ability of the requester to disseminate the information.

## **DoD Components**

Office of Freedom of Information telephone number: (703) 696-4495 1155 Defense Pentagon fax number: (703) 696-4506 Washington, DC 20301-1155 e-mail address: foia@whs.mil

Department of the Army
FOIA/Privacy Acts Office
ATTN: AHRC-PDD-FP
e-mail address: FOIA@rmda.belvoir.army.mil

7701 Telegraph Road Alexandria, VA 22315-3860

Fort Belvoir, VA 22060-6219

Denver, CO 80279-8000

Department of the Navy telephone number: (202) 685-6545 CNO/DNS 36 fax number: (202) 685-6580

2000 Navy Pentagon e-mail address: navyfoia@hq.navy.mil Washington, DC 20350-2000

Department of the Air Force telephone number: (703) 696-7263 11CS/SCSR(FOIA) fax number: (703) 696-7273

1000 Air Force Pentagon e-mail address: foia@bolling.af.mil Washington, DC 20330-1000

Defense Contract Audit Agency telephone number: (703) 767-1002

ATTN: CMR fax number: (703) 767-1011

8725 John J. Kingman Road Suite 2135

Defense Finance & Accounting Service telephone number: (303) 676-6045 DFAS-DDC/DE fax number: (303) 676-7730

Corporate Communications e-mail address: linda.krabbenhoft@dfas.mil 6760 East Irvington Place

Defense Intelligence Agency

ATTN: DAN-1A

Washington, DC 20340-5100

Defense Security Service

Office of FOIA & Privacy, V0020

1340 Braddock Place

Alexandria, VA 22314-1651

telephone number: (703) 325-5991

telephone number: (202) 231-3916

fax number: (703) 325-5341

fax number: (202) 231-3909

e-mail address: foia@dia.mil

e-mail address: leslie.blake@mail.dss.mil

Defense Information Systems Agency

Regulatory/General Counsel

ATTN: FOIA

701 South Courthouse Road Arlington, VA 22204-2199

telephone number: (703) 607-6515

fax number: (703) 607-4344

e-mail address: bergerr@ncr.disa.mil

Defense Logistics Agency

Attn: DP

8725 John J. Kingman Road

STOP 6220

Ft Belvoir, VA 22060-6220

telephone number: (703) 767-6183

fax number: (703) 767-6312

Defense Threat Reduction Agency

FOIA/PA Office STOP 6201

8725 John J. Kingman Road Ft Belvoir, VA 22060-6201

telephone number: (703) 325-1205

fax number: (703) 325-2962 e-mail adress: efoia@dtra.mil

Defense Contract Management Agency

ATTN: FOIA/Privacy Office

Congressional & Public Affairs Staff

P.O. Box 151300

Alexandria, VA 22315-9998

telephone number: (703) 428-1453

fax number: (703) 428-3580

Inspector General of the DoD

Chief, FOIA/PA Office

400 Army Navy Drive, Rm 223

Arlington, VA 22202-4704

telephone number: (703) 604-9775

fax number: (703) 602-0294

e-mail address: foia@dodig.osd.mil

National Geospatial-Intelligence Agency

General Counsel's Office

**GCP** 

Mail Stop D-10

4600 Sangamore Road

Bethesda, MD 20816-5003

telephone number: (301) 227-2268

fax number: (301) 227-2035

National Reconnaissance Office Information Access & Release Center

ATTN: FOIA Officer 14675 Lee Road

Chantilly, VA 20151-1715

telephone number: (703) 227-9128

fax number: (703) 227-9198 e-mail address: foia@nro.mil

National Security Agency/Central Security Service

FOIA/PA Services

DC34 9800 Savage Road STE 6248

Ft. George G. Meade, MD 20755-6248

telephone number: (301) 688-6527 fax number: (301) 688-6198

\*NOTE: The U.S. Marine Corps is under the Department of the Navy, but you may also write to them at Commandant of the Marine Corps (ARSE), Headquarters U.S. Marine Corps, 2 Navy Annex, Washington, DC 20380-1775. The National Guard Bureau is under the Departments of the Army and Air Force, but you may write to them at National Guard Bureau, Attn: NGB-SDA (FOIA), 1411 Jefferson Davis Highway, Arlington, VA 22202-3231

## **Combatant Commands**

U.S. Joint Forces Command

Code JO24

ATTN: FOIA Officer 1562 Mitscher Ave, Ste 200 Norfolk, VA 23551-2488

U.S. European Command

ATTN: ECJ1-AX (FOIA Officer)

Unit 30400 APO, AE 09131

U.S. Southern Command

SCJ1-A (FOIA)

3511 NW, 91st Avenue Miami, FL 33172-1217

U.S. Pacific Command

J1411 FOIA Box 64028

Camp H.M. Smith, HI 96861-4028

U.S. Special Operations Command

SOCS-SJS-SI (FOIA)

7701 Tampa Point Boulevard MacDill AFB, FL 33621-5323 telephone number: (757) 836-7138

fax number: (757) 836-0174

telephone number: 011 49 711680-7161

fax number: 011 49 711680-5825

telephone number: (305) 437-1108

fax number: (305) 567-1175

telephone number: (808) 477-0995

fax number: (808) 477-6685

telephone number: (813) 828-6112

fax number: (813) 828-5482

U.S. Central Command CCJ6-DM (FOIA) 7115 South Boundary Blvd MacDill AFB, FL 33621-5510 telephone number: (813) 827-6629 fax number: (813) 827-5342

U.S. Northern Command USNORTHCOM FOIA Officer 250 Vandenberg Street, Suite B016 Peterson Air Force Base, CO. 80914 telephone number: (719) 554-8017 fax number: (719) 554-5061

U.S. Transportation Command Chief, Resources Information Communications and Records Management ATTN: TCJ6-R11

telephone number: (618) 229-3828 fax number: (618) 229-4711

508 Scott Drive, Bldg 1961 Scott AFB, IL 62225-5357

U.S. Strategic Command ATTN: J01031 (FOIA) 901 SAC Blvd, STE 1E5 Offutt AFB, NE 68113-6000 telephone number: (402) 294-2131 fax number: (402) 294-0114

## Reading Rooms

The Office of Freedom of Information operates the Office of the Secretary of Defense/Chairman of the Joint Chiefs of Staff Reading Room which contains DoD directives, instructions, manuals, regulations and select documents that have been requested several times under the FOIA (these are called FOIA Processed (a)(2) Records). The Reading Room is open to the general public from 8:30 a.m. - 4:30 p.m. Monday through Friday (excluding Federal holidays). Its location is in the Office, 1777 N. Kent Street, Arlington, VA 22209. Although no appointments are necessary, you must call the Office at 696-4495 from the house phone once you arrive in order to be escorted to the reading room. You may review the index of all documents in the Reading Room on the web at: http://defenselink.mil/pubs/foi

Each component operates its own Reading Room. For hours of operation, location and access procedures, please contact the component for which you are interested.

#### **Electronic Access**

At the DoD homepage, you will find a multitude of information including DoD's electronic reading room, the DoD FOIA Regulation, as well as the DoD Freedom of Information Act Annual Report. This is a detailed report which provides statistics on DoD's FOIA program such as the number of requests received, the number granted in full, and denied. To go into the electronic reading room, go to http://www.defenselink.mil/pubs/foi. Then select "Office of the Secretary of Defense/Joint Staff Electronic Reading Room." A list of titles then appears. Click the title you are interested in to view that record.

#### Conclusion

We trust this information will be helpful to you when pursuing FOIA requests with DoD. If you have any suggestions, you may call (703) 696-4495 and ask for a FOIA officer.

## Sample FOIA Request Letter

| DoD Component Head [or FOIA Officer] DoD Component Address City, State, Zip Code  |  |
|---|--|
| Dear :  |  |
| This is a request under the Freedom of Information Act (5 U.S.C. §  | 5 552).  |
| I request that a copy of the following document(s) be provided to a possible].  | me: [identify the documents as specifically as |
| In order to help you determine my status for the purpose of assessione of the descriptions below]   | ng fees, you should know that I am [insert     |
| a representative of the news media affiliated with theetc.), and this request is made as part of news gathering and   |  |
| affiliated with an educational or noncommercial scientific institution, and this request is made for a scholarly or scientific purpose and not for a commercial use.  |  |
| affiliated with a private business and am seeking information for use in the company's business.  |  |
| an individual seeking information for personal use and not  | for a commercial use.                          |
| I am willing to pay fees for this request up to a maximum of \$ If you estimate that the fees will exceed this limit, please inform me first.   |  |
| [optional] I request a waiver of fees for this request because disclost<br>the public interest because it is likely to contribute significantly to<br>activities of the DoD and is not primarily in my commercial interest<br>information will be disseminated by you to the general public.] | public understanding of the operations or      |
| [optional] I also include a telephone number at which I can be conrequest.  | tacted if necessary to discuss any aspect of m |
| Sincer  | ely,   |
| •   | ss<br>tate, Zip Code<br>ione number [optional] |